

# **NMI Settlement Fund**

Actuarial Valuation as of September 30, 2018

Prepared by:

Richard A. Wright FSA, MAAA

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June 1, 2020



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NMI Settlement Fund – Actuarial Valuation as of September 30, 2018

As part of our engagement with the NMI Settlement Fund, we performed an actuarial valuation of the NMI Settlement Fund as of September 30, 2018. The purpose of the actuarial valuation is to project the minimum annual payments to be made by the Commonwealth of the Northern Mariana Islands (CNMI) to pay 75% of the Class Members' Full Benefits.

In preparing this report, I relied, without audit, on information (some oral and some in writing) supplied by the Fund's staff. This information includes, but is not limited to, financial information, member census data, and plan provisions. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete the results may be different and the calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the Fund have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the Plan and reasonable expectations); and which, in combination, offer our best estimate of anticipated experience affecting the Fund.

This valuation report is only an estimate of the Fund's financial condition as of a single date. It can neither predict the Fund's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of Fund benefits, only the timing of Fund contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Fund's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.

Actuarial computations presented in this report are for the purposes of determining the recommended funding amounts for the Fund. Determinations for other purposes may be



NMI Settlement Fund June 1, 2020

significantly different from the results contained in this report. Therefore, additional determinations may be needed for other purposes.

Milliman's work is prepared solely for the use and benefit of the NMI Settlement Fund. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exception(s):

- (a) NMI Settlement Fund may provide a copy of Milliman's work, in its entirety, to its professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the NMI Settlement Fund.
- (b) NMI Settlement Fund may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. The undersigned is a member of the American Academy of Actuaries and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Sincerely,

Richard A. Wright, FSA, MAAA Principal, Consulting Actuary

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### **SECTION I. VALUATION SUMMARY**

### INTRODUCTION

Milliman, Inc. has been retained by the NMI Settlement Fund to provide an actuarial valuation of the Fund. The NMI Settlement Fund was created to pay pension benefits to members of the Northern Mariana Islands Retirement Fund who opted to become members of the NMI Settlement Fund.

Section 4.0 of the settlement agreement that created the NMI Settlement Fund requires the Commonwealth of the Northern Mariana Islands (CNMI) to make minimum annual payments each year to pay 75% of the Class Members' Full Benefits. The payments for fiscal years 2014 and 2015 were fixed at \$25,000,000 and \$27,000,000, respectively. The payments after fiscal year 2015 are to be determined by an independent actuary.

### In our valuation we:

- > Summarize the membership data.
- > Estimate the future annual benefits to be paid by the NMI Settlement Fund.
- > Review the current Fund balance.
- > Project the fund balance forward for the expected life of the NMI Settlement Fund.
- Determine the minimum annual payments to be made by CNMI.

The results contained in this report represent our best estimates. However, it is likely that actual experience will vary from these estimates. To the extent that actual experience differs from the anticipated experience, actual plan costs will vary as well.

### **HIGHLIGHTS**

- A payment of \$45,000,000 was made for fiscal year 2018. We have determined that the minimum annual payments from CNMI that were shown in the NMI Settlement Agreement should stay in effect for at least the next year. This includes a minimum payment of \$44,000,000 for fiscal year 2019. Starting in FY 2018, the Settlement Fund essentially became a "pay as you go" entity, as the CNMI minimum payments are approximately equal to the pension payments (at 75%).
- ▶ If we assume life expectancies based upon the mortality table used in the 2012 actuarial valuation of the Northern Mariana Islands Retirement Fund, the minimum payment for CNMI is estimated to be \$42,000,000 for FY 2020. The minimum payments are estimated to decline as follows: \$40,000,000 for FY 2021, \$38,000,000 for FY 2022, \$36,000,000 per year for FY 2023, \$34,000,000 for FY 2024, \$32,000,000 for FY 2025, \$30,000,000 for FY 2026, \$28,000,000 for FY 2027, \$27,000,000 for FY 2028, \$26,000,000 per year for FY 2029 through FY 2031, and \$25,000,000 for FY 2032 through FY 2038. After FY 2038, CNMI payments are expected to be equal to the benefits and expenses paid by the NMI Settlement Fund. Exhibit 7 shows the projected Fund balance for the next 40 years based upon the current mortality assumption.
- ➤ If we assume improved life expectancies, the minimum payment for CNMI is estimated to be \$42,000,000 for FY 2020. The minimum payments are estimated to decline as follows: \$41,000,000 for FY 2021, \$40,000,000 for FY 2022, \$39,000,000 for FY 2023, \$38,000,000 for FY 2024, \$37,000,000 for FY 2025 through FY 2029, and \$36,000,000 per year for FY 2030 through FY 2040. After FY 2040, CNMI payments are expected to be equal to the benefits and expenses paid by the NMI Settlement Fund. Exhibit 8 shows the projected Fund balance for the next 40 years assuming improved life expectancies.

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## **SECTION I. VALUATION SUMMARY**

## **RESULTS OF VALUATION**

	September 30, 2018	September 30, 2017
Participant Counts		
Active Employees (Class I)	64	65
Active Employees (Class II)	6	<u>6</u>
Total Active Employees	<del></del> 70	<u> </u>
Retirees	2,847	2,888
Vested Terminees	33	0
Total Participants	2,950	2,959
Market Value of Assets	\$116,501,735	\$94,660,646
Benefit Payments from NMI Settlement Fund	\$43,287,483	\$44,299,935
CNMI Annual Payments		
FY 2014	\$25,000,000	\$25,000,000
FY 2015	27,000,000	27,000,000
FY 2016	30,000,000	30,000,000
FY 2017	33,000,000	33,000,000
FY 2018	45,000,000	45,000,000
Projected CNMI Payments (current mortality)		
FY 2019	44,000,000	44,000,000
FY 2020	42,000,000	43,000,000
FY 2021	40,000,000	41,000,000
FY 2022	38,000,000	39,000,000
FY 2023	36,000,000	37,000,000
(see Exhibit 7 for FY 2024 and later years)		
Projected CNMI Payments (improved mortality)		
FY 2019	44,000,000	44,000,000
FY 2020	42,000,000	43,000,000
FY 2021	41,000,000	42,000,000
FY 2022	40,000,000	41,000,000
FY 2023	39,000,000	40,000,000
(see Exhibit 8 for FY 2024 and later years)		

This work product was prepared solely for the NMI Settlement Fund for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties hire their own actuary or other qualified professional when reviewing this Milliman work product.

### **SECTION I. VALUATION SUMMARY**

### **ACTUARIAL ASSUMPTIONS**

The following are the major assumptions used in the actuarial valuation. The assumptions are generally the same as those used in the 2012 actuarial valuation performed by the prior actuary, as stated in the audited financial statements of the Northern Mariana Islands Retirement Fund for the fiscal year ending September 30, 2012, except where indicated below. To the extent that actual experience differs from the assumptions below, future pension costs will differ.

<u>Expected Investment Return</u>: We have used the investment return assumption provided by the investment consultant of 3.6% for fiscal year 2019 and later.

<u>Mortality</u>. The mortality table used in the previous actuarial study was the 1971 Group Annuity Mortality table for Males, with ages set forward 3 years for males. Based upon the experience observed during the 12 months ending September 30, 2018, we have determined that this table is still reasonable to use for this purpose. However, due to the relatively small sample size and the potential for adverse experience, we also will show the impact of using an improved mortality table, which is the RP 2000 mortality table for healthy lives projected to 2018 using Scale AA.

Salary Increases. Salaries are not assumed to increase in future years.

Retirement Age. The earlier of age 62, if eligible, or 25 years of vesting service.

<u>Administrative Expenses</u>. Administrative expenses and fees are assumed to be \$1,431,615 for fiscal year ending September 30, 2019, and are assumed to remain at that level until the fiscal year ending September 30, 2035, and then decline by 10% per year.

<u>Rates of Withdrawal and Disability</u>. The assumed rates of withdrawal and disability are shown in Appendix B.

<u>Probability of Marriage</u>. We have assumed that 94% of participants are married and that males are 5 years older than their female spouses.

A complete summary of actuarial assumptions is in Appendix B.

### **FUNDING METHOD**

Section 4.0 of the settlement agreement that created the NMI Settlement Fund requires the Commonwealth of the Northern Mariana Islands (CNMI) to make minimum annual payments each year to pay 75% of the Class Members' Full Benefits. The payments for fiscal years 2014 and 2015 were fixed at \$25,000,000 and \$27,000,000, respectively. The payments after fiscal year 2015 are to be determined by an independent actuary. For fiscal years 2016, 2017 and 2018, CNMI made payments of \$30,000,000, \$33,000,000 and \$45,000,000, respectively. The payment for fiscal year 2019 is \$44,000,000.

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## **SECTION II. VALUATION EXHIBITS**

## **EXHIBIT 1. SUMMARY OF FUND ASSETS**

Listed below are the assets reported for the NMI Settlement Fund in the Fund's financial statements.

	Sep	tember 30, 2018	Sept	ember 30, 2017
ASSETS				
Current Assets				
Cash	\$	1,182,154	\$	6,014,276
Receivables, net		193,056		222,700
Due from CNMI Government		29,227,559		11,534,522
Due from NMI Retirement Fund, net		0		176,175
CNMI judicial building loan receivable		2,816,620		3,664,852
Investments		83,035,676		72,990,397
Prepaid expenses		67,904		69,112
Total current assets	\$	116,522,969	\$	94,672,034
Property and equipment	\$	217,397	\$	227,605
Total Assets	\$	116,740,366	\$	94,899,639
LIABILITIES				
Current Liabilities				
Accounts payable and accrued expenses	_	238,631	_	238,993
TOTAL NET ASSETS	\$	116,501,735	\$	94,660,646
Assets Temporarily Restricted	_	34,350		34,756
UNRESTRICTED NET ASSETS	\$	116,467,385	\$	94,625,890

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## **EXHIBIT 2. CHANGES IN FUND ASSETS**

Assets increase or decrease each year due to employer contributions, investment income, benefit payments to retiring participants, plan expenses paid by the trust fund, and any realized and unrealized gains and losses from investments.

	FISCAL YEAR ENDING				
	Sep	tember 30, 2018	Sep	tember 30, 2017	
Beginning Balance	\$	94,625,890	\$	81,442,808	
Contributions and Payments					
CNMI Government Contribution		45,000,000		33,000,000	
Employer supplemental payments		1,853,065		1,899,487	
Active Settlement Class Member contributions		596,345		545,122	
Total contributions		47,449,410		35,444,609	
Investment Income					
Interest and dividends		2,947,040		2,383,263	
Net appreciation in fair value of investments		(1,883,259)		1,876,240	
Total investment income		1,063,781		4,259,503	
Other Additions					
CNMI Government Contribution (APGA)		17,693,037		18,663,564	
Local investment income		252,665		318,612	
Rental and other income		101,700		131,229	
Net assets released from restriction		14,408,059		14,740,001	
Total other additions		32,455,461		33,853,406	
TOTAL ADDITIONS		80,968,652		73,557,518	
Benefit Payments					
Retirement benefits		48,830,621		50,176,091	
Survivors benefits		8,208,241		8,118,609	
Disability benefits		569,975		680,657	
Death lump sum distributions		44,483		55,478	
Refunds	_	42,222		9,101	
Total benefit and refund payments		57,695,542		59,039,936	
Other Deductions					
Personnel expenses		856,761		786,233	
Professional expenses		352,920		337,007	
General and administrative expenses	_	221,934		211,260	
Total other deductions		1,431,615		1,334,500	
TOTAL DEDUCTIONS		59,127,157		60,374,436	
Ending Balance	\$	116,467,385	\$	94,625,890	

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## **EXHIBIT 3. SUMMARY OF CENSUS DATA**

	September 30, 2018	September 30, 2017
Active Employees		
Class 1	64	65
Class 2	<u>6</u>	<u>6</u>
Total	70	71
Average age	52.7	51.8
Average service	21.7	21.2
Total salary	\$ 3,602,481	\$ 3,270,675
Retirees		
Healthy retiree	1,989	2,041
Disabled retiree	36	39
Back to service retirees	27	15
Surviving spouse	664	663
Child pensioner	<u>131</u>	<u>130</u>
Total	2,847	2,888
Vested Terminees	33	0
Average age	63.1	62.4
Average remaining life expectancy (years)		
Current mortality	16.7	17.2
Improved mortality	22.5	23.0
Annual benefit payments at 100%	\$ 58,823,704	\$ 59,583,347
Annual benefit payments at 75%	\$ 44,117,778	\$ 44,687,510

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## **EXHIBIT 4. RECONCILIATION OF CENSUS DATA**

	Actives	Healthy Retirees*	Disabled Retirees	Surviving Spouses	Child Pensioners	<b>Vested</b> Terminees	Total
As of 9/30/17	71	2,056	39	663	130	0	2,959
New Participants	3	16		36	37	33	125
Active to Healthy Retiree	(3)	3					0
Disabled Retiree to Healthy Retiree		2	(2)				0
Reclassification				1	(1)		0
Other (drops)	<u>(1)</u>	<u>(61)</u>	<u>(1)</u>	<u>(36)</u>	<u>(35)</u>	<u>-</u>	<u>(134)</u>
As of 9/30/18	70	2,016	36	664	131	33	2,950

<sup>\*</sup> Includes healthy retirees and back to service retirees

## **EXHIBIT 5. PROJECTED BENEFIT PAYMENTS - CURRENT MORTALITY**

Fiscal Year Ending 9/30	Active Employee Count	Active Employee Salary	Current Retirees and VTs	Future Retirees	Total Retirees and VTs	Benefit Payments
2019	70.0	\$3,602,481	2,880.0		2,880.0	\$44,117,778
2019	36.8	1,672,444	2,848.4	33.1	2,881.5	44,030,564
2020	32.8	1,495,345	2,802.1	36.9	2,839.0	43,904,930
2022	24.4	1,050,240	2,747.3	45.2	2,792.5	43,610,037
2022	20.1	833,052	2,669.2	49.3	2,732.5	43,153,889
2023	16.0	607,374	2,582.4	53.2	2,635.6	42,473,746
2025	14.7	537,497	2,502.4	54.2	2,559.0	41,777,999
2026	13.6	506,412	2,419.0	55.0	2,474.0	40,971,958
2027	12.5	447,050	2,332.5	55.8	2,388.2	40,104,234
2028	10.5	355,659	2,244.0	57.3	2,300.2	39,117,177
2029	8.7	290,870	2,154.9	58.6	2,213.5	38,082,710
2030	5.6	178,707	2,062.9	61.2	2,124.1	36,935,026
2031	4.8	151,180	1,969.4	61.3	2,030.7	35,709,255
2032	4.2	129,619	1,877.0	61.2	1,938.2	34,425,490
2033	2.7	65,941	1,783.2	61.9	1,845.1	33,074,044
2034	1.3	21,299	1,687.6	62.3	1,749.9	31,640,785
2035	1.3	20,981	1,592.6	61.3	1,653.9	30,171,475
2036	1.3	20,645	1,497.9	60.1	1,558.0	28,669,633
2037	0.6	14,271	1,403.7	59.5	1,463.2	27,140,812
2038	0.6	14,066	1,309.8	58.1	1,367.9	25,597,738
2039	0.6	13,849	1,218.6	56.6	1,275.2	24,043,763
2040	0.6	13,619	1,129.4	55.0	1,184.4	22,497,711
2041	0.6	13,375	1,042.7	53.3	1,096.0	20,963,387
2042	_	, -	958.9	52.0	1,010.9	19,450,419
2043	-	_	878.3	50.0	928.3	17,972,596
2044	-	_	801.1	48.0	849.1	16,528,982
2045	-	_	727.6	45.9	773.5	15,129,818
2046	-	_	658.0	43.6	701.6	13,784,010
2047	-	-	592.3	41.4	633.7	12,497,207
2048	-	-	530.8	39.1	569.8	11,274,157
2049	-	-	473.3	36.7	510.0	10,118,655
2050	-	-	419.9	34.3	454.3	9,033,590
2051	-	-	370.7	32.0	402.6	8,020,938
2052	-	-	325.4	29.6	355.0	7,081,771
2053	-	-	284.1	27.3	311.4	6,216,354
2054	-	-	246.6	25.0	271.6	5,424,181
2055	-	-	212.8	22.8	235.7	4,703,998
2056	-	-	182.6	20.7	203.3	4,053,887
2057	-	-	155.6	18.7	174.3	3,471,254
2058	-	-	131.9	16.7	148.6	2,952,917

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## **EXHIBIT 6. PROJECTED BENEFIT PAYMENTS - IMPROVED MORTALITY**

Fiscal Year Ending 9/30	Active Employee Count	Active Employee Salary	Current Retirees and VTs	Future Retirees	Total Retirees and VTs	Benefit Payments
2040	70.0	¢2 602 404	2 000 0		2 000 0	¢44 274 E62
2019 2020	70.0 37.0	\$3,602,481 1,681,994	2,880.0 2,865.0	- 32.9	2,880.0 2,897.9	\$44,371,562 44,876,082
2020	33.2	1,561,99 <del>4</del> 1,511,828	2,841.3	36.6	2,877.9	45,406,424
2021	33.2 24.7	1,065,602	2,841.3 2,813.9	45.0	2,858.9	45,400,424
2022	24.7	849,949	2,766.9	49.2	2,816.1	46,122,291
2023	16.2	618,955	2,700.9	53.3	2,767.5	46,236,219
2024	15.0	550,901	2,672.8	54.4	2,707.3	46,365,264
2023	14.0	522,150	2,672.6	55.4	2,727.2	46,406,974
2020	12.9	463,989	2,576.6	56.4	2,633.0	46,402,313
2027	10.9	403,969 370,648	2,576.6	58.3	2,585.0	46,282,249
2028	9.1	304,900	2,320.7 2,475.9	60.0	2,585.0	46,262,249
2029	5.8	30 <del>4</del> ,900 187,572	2,473.9 2,421.2	63.1	2,333.9	45,811,922
2030	5.0 5.1	160,631	2,363.6	63.6	2,404.3 2,427.2	45,409,404
2031	4.5	139,558	2,305.0	64.0	2,369.2	44,915,416
2032	2.9	70,677	2,303.2	65.4	2,308.4	44,308,118
2033	1.4	22,695	2,243.0	66.5	2,308.4	43,562,804
2034	1. <del>4</del> 1.4	22,536	2,176.2	66.2	2,242.7	42,715,849
2035	1. <del>4</del> 1.4	22,3367	2,100.9	65.7	2,173.0	42,713,649
2030	0.6	15,236	2,034.2 1,958.4	66.0	2,099.9	40,699,032
2037	0.6	15,230	1,878.7	65.4	2,024.4 1,944.1	39,533,228
2039	0.6	15,126	1,797.5	64.8	1,862.3	38,262,218
2039	0.6	14,892	1,797.3	64.1	1,778.2	36,902,558
2040	0.6	14,761	1,629.0	63.3	1,692.2	35,456,301
2041	0.0	14,701	1,542.6	62.9	1,692.2	33,933,061
2042	_	_	1,455.4	61.9	1,517.3	32,349,286
2043	-	-	1,367.9	60.8	1,428.7	30,707,017
2044	-	-	1,307.9	59.5	1,420.7	29,021,564
2045	_	_	1,194.4	58.2	1,252.6	27,308,123
2040	_	_	1,109.4	56.7	1,166.1	25,579,888
2047	-	- -	1,026.2	55.1	1,081.2	23,849,966
2049	<u>-</u>	_	945.2	53.3	998.5	22,131,236
2049	_	_	866.9	51.5	918.3	20,435,909
2050	-	_	791.5	49.5	841.0	18,775,298
2052	_	_	719.4	47.4	766.8	17,160,045
2052	_	<u>-</u>	650.7	47.4 45.2	695.9	15,599,357
2053	_	<u>-</u>	585.7	43.2	628.6	14,101,712
2055	_	-	524.5	40.5	565.0	12,674,333
2055	-	<u>-</u> _	467.1	38.1	505.0	11,322,773
2050	_	<u>-</u>	413.6	35.6	449.3	10,051,961
2057	-	<u>-</u> _	364.1	33.1	397.2	8,866,057
2000	-	-	JU4. I	JJ. I	331.2	0,000,001

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## **EXHIBIT 7. PROJECTED FUND BALANCE - CURRENT MORTALITY**

FYE 9/30	Beginning Balance	CNMI	Other	Investment	Benefit	Expenses	Ending Balance
9/30	Balance	Payments	Contribs	Earnings	Payments	& Fees	Balance
2019	\$116,467,385	\$44,000,000	\$1,466,138	\$4,191,327	(\$44,117,778)	(\$1,431,615)	\$120,575,457
2020	120,575,457	42,000,000	680,651	4,290,649	(44,030,564)	(1,431,615)	122,084,578
2021	122,084,578	40,000,000	608,576	4,309,941	(43,904,930)	(1,431,615)	121,666,550
2022	121,666,550	38,000,000	427,427	4,260,940	(43,610,037)	(1,431,615)	119,313,265
2023	119,313,265	36,000,000	339,036	4,146,841	(43,153,889)	(1,431,615)	115,213,638
2024	115,213,638	34,000,000	247,189	3,973,844	(42,473,746)	(1,431,615)	109,529,310
2025	109,529,310	32,000,000	218,751	3,745,220	(41,777,999)	(1,431,615)	102,283,667
2026	102,283,667	30,000,000	206,100	3,462,657	(40,971,958)	(1,431,615)	93,548,851
2027	93,548,851	28,000,000	181,940	3,127,388	(40,104,234)	(1,431,615)	83,322,330
2028	83,322,330	27,000,000	144,746	2,758,331	(39,117,177)	(1,431,615)	72,676,615
2029	72,676,615	26,000,000	118,378	2,375,231	(38,082,710)	(1,431,615)	61,655,899
2030	61,655,899	26,000,000	72,730	1,998,322	(36,935,026)	(1,431,615)	51,360,310
2031	51,360,310	26,000,000	61,527	1,649,543	(35,709,255)	(1,431,615)	41,930,510
2032	41,930,510	25,000,000	52,752	1,315,020	(34,425,490)	(1,431,615)	32,441,177
2033	32,441,177	25,000,000	26,837	997,264	(33,074,044)	(1,431,615)	23,959,619
2034	23,959,619	25,000,000	8,668	717,399	(31,640,785)	(1,431,615)	16,613,286
2035	16,613,286	25,000,000	8,539	479,376	(30,171,475)	(1,431,615)	10,498,111
2036	10,498,111	25,000,000	8,402	288,838	(28,669,633)	(1,288,454)	5,837,265
2037	5,837,265	25,000,000	5,808	150,839	(27,140,812)	(1,159,608)	2,693,492
2038	2,693,492	25,000,000	5,725	67,524	(25,597,738)	(1,043,647)	1,125,355
2039	1,125,355	23,852,054	5,636	-	(24,043,763)	(939,283)	-
2040	-	23,337,523	5,543	-	(22,497,711)	(845,354)	-
2041	-	21,718,763	5,443	-	(20,963,387)	(760,819)	-
2042	-	20,135,156	-	-	(19,450,419)	(684,737)	-
2043	-	18,588,859	-	-	(17,972,596)	(616,263)	-
2044	-	17,083,619	-	-	(16,528,982)	(554,637)	-
2045	-	15,628,991	-	-	(15,129,818)	(499,173)	-
2046	-	14,233,266	-	-	(13,784,010)	(449,256)	-
2047	-	12,901,537	-	-	(12,497,207)	(404,330)	-
2048	-	11,638,054	-	-	(11,274,157)	(363,897)	-
2049	-	10,446,163	-	-	(10,118,655)	(327,508)	-
2050	-	9,328,347	-	-	(9,033,590)	(294,757)	-
2051	-	8,286,219	-	-	(8,020,938)	(265,281)	-
2052	-	7,320,524	-	-	(7,081,771)	(238,753)	-
2053	-	6,431,232	-	-	(6,216,354)	(214,878)	-
2054	-	5,617,571	-	-	(5,424,181)	(193,390)	-
2055	-	4,878,049	-	-	(4,703,998)	(174,051)	-
2056	-	4,210,533	-	-	(4,053,887)	(156,646)	-
2057	-	3,612,235	-	-	(3,471,254)	(140,981)	-
2058	-	3,079,800	-	-	(2,952,917)	(126,883)	-

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## **EXHIBIT 8. PROJECTED FUND BALANCE - IMPROVED MORTALITY**

FYE 9/30	Beginning Balance	CNMI Payments	Other Contribs	Investment Earnings	Benefit Payments	Expenses & Fees	Ending Balance
2019	\$116,467,385	\$44,000,000	\$1,466,138	\$4,186,759	(\$44,371,562)	(\$1,431,615)	\$120,317,105
2020	120,317,105	42,000,000	684,538	4,266,199	(44,876,082)	(1,431,615)	120,960,145
2021	120,960,145	41,000,000	615,284	4,260,556	(45,406,424)	(1,431,615)	119,997,946
2022	119,997,946	40,000,000	433,679	4,197,189	(45,820,791)	(1,431,615)	117,376,408
2023	117,376,408	39,000,000	345,912	4,077,807	(46,122,291)	(1,431,615)	113,246,221
2024	113,246,221	38,000,000	251,902	3,907,377	(46,236,219)	(1,431,615)	107,737,666
2025	107,737,666	37,000,000	224,206	3,688,248	(46,365,264)	(1,431,615)	100,853,241
2026	100,853,241	37,000,000	212,505	3,439,447	(46,406,974)	(1,431,615)	93,666,604
2027	93,666,604	37,000,000	188,834	3,180,386	(46,402,313)	(1,431,615)	86,201,896
2028	86,201,896	37,000,000	150,846	2,913,134	(46,282,249)	(1,431,615)	78,552,012
2029	78,552,012	37,000,000	124,088	2,640,326	(46,111,742)	(1,431,615)	70,773,069
2030	70,773,069	36,000,000	76,338	2,346,821	(45,811,922)	(1,431,615)	61,952,691
2031	61,952,691	36,000,000	65,374	2,036,335	(45,409,404)	(1,431,615)	53,213,381
2032	53,213,381	36,000,000	56,797	1,730,458	(44,915,416)	(1,431,615)	44,653,605
2033	44,653,605	36,000,000	28,764	1,432,732	(44,308,118)	(1,431,615)	36,375,368
2034	36,375,368	36,000,000	9,236	1,147,780	(43,562,804)	(1,431,615)	28,537,965
2035	28,537,965	36,000,000	9,172	880,877	(42,715,849)	(1,431,615)	21,280,550
2036	21,280,550	36,000,000	9,103	639,353	(41,762,138)	(1,288,454)	14,878,414
2037	14,878,414	36,000,000	6,201	430,279	(40,699,032)	(1,159,608)	9,456,254
2038	9,456,254	36,000,000	6,157	258,152	(39,533,228)	(1,043,647)	5,143,687
2039	5,143,687	36,000,000	6,110	127,656	(38,262,218)	(939,283)	2,075,953
2040	2,075,953	36,000,000	6,061	43,381	(36,902,558)	(845,354)	377,482
2041	377,482	35,833,630	6,007	-	(35,456,301)	(760,819)	-
2042	-	34,617,798	-	-	(33,933,061)	(684,737)	-
2043	-	32,965,549	-	-	(32,349,286)	(616,263)	-
2044	-	31,261,654	-	-	(30,707,017)	(554,637)	-
2045	-	29,520,737	-	-	(29,021,564)	(499,173)	-
2046	-	27,757,379	-	-	(27,308,123)	(449,256)	-
2047	-	25,984,218	-	-	(25,579,888)	(404,330)	-
2048	-	24,213,863	-	-	(23,849,966)	(363,897)	-
2049	-	22,458,744	-	-	(22,131,236)	(327,508)	-
2050	-	20,730,666	-	-	(20,435,909)	(294,757)	-
2051	-	19,040,579	-	-	(18,775,298)	(265,281)	-
2052	-	17,398,798	-	-	(17,160,045)	(238,753)	-
2053	-	15,814,235	-	-	(15,599,357)	(214,878)	-
2054	-	14,295,102	-	-	(14,101,712)	(193,390)	-
2055	-	12,848,384	-	-	(12,674,333)	(174,051)	-
2056	-	11,479,419	-	-	(11,322,773)	(156,646)	-
2057	-	10,192,942	-	-	(10,051,961)	(140,981)	-
2058	-	8,992,940	-	_	(8,866,057)	(126,883)	-
					,	,	

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SECTION III. APPENDICES

### APPENDIX A. SUMMARY OF PLAN PROVISIONS

The following description is a brief summary of the provisions of the Northern Marinas Islands Retirement Plan, as shown in the audited financial statements for the NMI Retirement Fund for the fiscal year ending September 30, 2012.

<u>Membership</u>: Class II members are all persons who were Fund members prior to the effective date of Public Law 6-17 and who did not choose to become Class I members.

<u>Membership Service</u>: Service is earned for actual compensated government employment after becoming a Fund member. 1/12 year of service is earned for each month of employment.

### **Benefit Formulas:**

<u>Class I Formula</u>: The sum of (i) and (ii) below, but not less than \$6,000 nor greater than 85% of average annual salary.

- (i) The sum of 2.5% of average annual salary for each of the first 25 years of service with a maximum of 50% of average annual salary, plus
- (ii) 2.5% of average annual salary for each year of service in excess of 25 years.

The minimum amount of service retirement annuity payable by the Fund is \$6,000 per year. The maximum retirement annuity is 85% of "average annual salary."

<u>Class II Formula</u>: The sum of (i) and (ii) below, but not less than \$6,000 nor greater than 85% of average annual salary.

- (i) The sum of 2% of average annual salary for each of the first 10 years of service and 2.5% of average annual salary for each year of service in excess of 10 years, plus
- (ii) Twenty dollars (\$20) for each year of service reduced by 1/100<sup>th</sup> of 1% for each dollar that average annual salary exceeds \$6,000.

The minimum amount of service retirement annuity payable by the Fund is \$6,000 per year. The maximum retirement annuity is 85% of "average annual salary."

Class II members receive the greater of the benefit determined using the Class II formula or the benefit determined using the Class I formula as if all service had been rendered as a Class I member.

**Average Annual Salary:** Average of three highest annual salaries, or \$6,000, whichever is greater.

### **Normal Retirement:**

<u>Eligibility</u>: Eligibility for Class I benefit is age 62 and 10 years of contributing membership after May 7, 1989. Eligibility for Class II benefit is age 60 or 25 years of membership service.

<u>Form of Benefit</u>: Payment is in the form of a life annuity with a cost of living increase each year for the first \$30,000 of benefits equal to that which is used by the United States of America Social

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Security System commencing on January 1 of each year subsequent to the anniversary of retirement after attainment of age 55.

### **Early Retirement:**

<u>Eligibility</u>: Eligibility for Class I early retirement is age 52 and 10 years of membership service or 25 years of membership service. At least 10 years of membership service must be earned after May 7, 1989. Class II members are not eligible for early retirement.

<u>Amount of Benefit</u>: Same as normal retirement benefit, except reduced by an actuarially determined amount (3%) for each month the member is under 62 years of age.

Form of Benefit: Same as normal retirement benefit.

### **Termination:**

<u>Eligibility</u>: Eligibility for Class I termination benefit is 10 years of contributing membership service. Eligibility for Class II termination benefit is 3 years of vesting service.

Amount of Benefit: Same as normal retirement benefit.

<u>Form of Benefit</u>: Same as normal retirement benefit, except the annuity commences at age 62 for Class I members and age 60 for Class II members.

### **Disability Retirement:**

<u>Eligibility</u>: Members who are less than age 62, who are totally and permanently disabled and, in the case of non-occupational causes, who accumulate at least 5 years of membership service.

Amount of Benefit: 50% of the member's salary in effect as of the date of disability or 66 2/3% of member's salary in effect if individual became a member prior to December 5, 2003. At age 62, the member will receive a normal retirement benefit calculated assuming service had continued to age 62 at the same salary received at the time of disability and the Class I formula is used. Disability benefits will be reduced by the U.S. Social Security System, Workers' Compensation or other disability insurance payments.

Form of Benefit: Same as normal retirement benefit.

### **Survivor's Benefits:**

<u>Eligibility</u>: Members who were active employees with at least 18 months of service for Class I and at least 3 years of service for Class II, or members who were receiving retirement or disability benefits.

<u>Amount of Benefit</u>: A surviving spouse will receive 50% of the member's normal retirement benefit, or benefit being paid at death, but not less than \$6,000 per year. Each surviving minor child (with a maximum of three children) will receive the greater of \$1,080 and 16 2/3% of the member's normal retirement benefit or the benefit being paid at death.

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<u>Form of Benefit</u>: The surviving spouse benefit will commence immediately if there are minor children, otherwise at the spouse's attainment of age 35, and continues until remarriage or death. Payment will be in the form of a life annuity with a cost of living increase each year equal to that which is used by the U.S. Social Security System, commencing January 1 subsequent to the anniversary of the spouse's annuity date after attainment of age 55.

The children's benefit commences immediately and continues until the respective child's attainment of age 18 (age 22 if a full-time student) unless the child is disabled.

### **Lump Sum Death Benefit:**

<u>Eligibility</u>: Members who were active employees or members who were receiving retirement or disability benefits.

<u>Amount of Benefit</u>: A lump sum of \$1,000 plus, if there is no surviving spouse or children, a refund, reduced by pension payments already received, of 1/3<sup>rd</sup> of the accumulated employee contributions with interest.

<u>Contributions</u>: Class I members who are active employees contribute 10.5% per year. Class II members who are active employees contribute 11% per year.

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## APPENDIX B. ACTUARIAL COST METHOD AND ASSUMPTIONS

	September 3	30, 2018	September	· 30, 2017	
Actuarial Cost Method	Entry Age Normal		Entry Age Normal		
Investment Return	3.60% for all future y	3.60% for all future years		s, 4.33% for FY 7 2020, 4.00% 6 for FY or each FY	
Salary Increases	No future salary incr	eases	No future salary in	creases	
Mortality (current)	1971 Group Annuity Table for Males with forward 3 years for N	ages set	1971 Group Annuity Mortality Table for Males with ages set forward 3 years for Males		
Mortality (improved)	RP-2000 Combined for Males and Fema to 2018 using Mortal Improvement Scale	les, projected lity	RP-2000 Combined Healthy table for Males and Females, projected to 2017 using Mortality Improvement Scale AA		
Retirement Age		Earlier of age 62, if eligible, or 25 years of vesting service.		Earlier of age 62, if eligible, or 25 years of vesting service.	
Marital Status	94% of participants at to be married and massumed to be 5 year female spouses.	ales are	94% of participants are assumed to be married and males are assumed to be 5 years older than female spouses.		
Survivor Benefit – Minor Children	Married participants to have two minor ch on benefit commend	nildren aged 13	Married participant to have two minor on benefit commer	children aged 13	
Turnover	Age 20 25 30 35 40 45	Rate .1303 .1078 .0858 .0683 .0508 .0333 .0158	Age 20 25 30 35 40 45	Rate .1303 .1078 .0858 .0683 .0508 .0333 .0158	
	55 & up	.0000	55 & up	.0000	

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	Sep	tember 30, 2	2018	September 30, 2017		
Disability	<u>Age</u>	<u>Male</u>	<u>Female</u>	<u>Age</u>	<u>Male</u>	<u>Female</u>
	25	.00020	.00021	25	.00020	.00021
	30	.00023	.00036	30	.00023	.00036
	35	.00035	.00061	35	.00035	.00061
	40	.00060	.00093	40	.00060	.00093
	45	.00112	.00135	45	.00112	.00135
	50	.00310	.00185	50	.00310	.00185
	55	.00334	.00261	55	.00334	.00261
	60	.00441	.00352	60	.00441	.00352
Cost of Living Adjustment	2% per yea	ar		2% per yea	ar	
Administrative Expenses	Current Mortality \$1,431,615 per year from FY 2019 to FY 2035, then decreasing 10% per year.					
	Improved Mortality \$1,431,615 per year from FY 2019 to FY 2035, then decreasing 10% per year.				Mortality ) per year fro s, then decrea	

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### APPENDIX C. RISK DISCLOSURE

The purpose of this appendix is to identify, assess, and provide illustrations of risks that are significant to the Settlement Fund, and in some cases to the Fund participants.

The results of the actuarial valuation are based on one set of reasonable assumptions. However, it is almost certain that future experience will not exactly match the assumptions. As an example, life expectancies may be longer or shorter than anticipated. It is therefore important to consider the potential impacts of these likely differences when making decisions that may affect the future financial health of the Settlement Fund.

In addition, investment returns may differ from the assumption. The larger the pool of assets, the more difficult it becomes to recover from unfavorable investment results. As an example, it is more difficult for a plan sponsor to deal with the effects of a 10% investment loss on a plan with \$1 billion in assets and liabilities than if the same plan sponsor is responsible for a 10% investment loss on a plan with \$1 million in assets and liabilities. Since plans make long-term promises and rely on long-term funding, it is important to consider how mature the Fund is today, and how mature it may become in the future.

Actuarial Standard of Practice No. 51 (ASOP 51) addresses these issues by providing actuaries with guidance for assessing and disclosing the risk associated with measuring pension liabilities and the determination of pension plan contributions. Specifically, it directs the actuary to:

Identify risks that may be significant to the Plan.

Assess the risks identified as significant to the Plan. The assessment does not need to include numerical calculations.

Disclose plan maturity measures and historical information that are significant to understanding the Plan's risks.

ASOP 51 states that if in the actuary's professional judgment, a more detailed assessment would be significantly beneficial in helping the individuals responsible for the Plan to understand the risks identified by the actuary, then the actuary should recommend that such an assessment be performed.

This appendix uses the framework of ASOP 51 to communicate important information about: significant risks to the Plan, the Plan's maturity, and relevant historical plan data.

### **Investment Risk**

**Definition:** The potential that investment returns will be different than expected.

**Identification:** To the extent that actual investment returns differ from the assumed investment return, the Plan's future assets, funding contributions, and funded status may differ significantly from those presented in this valuation.

**Milliman Client Report** 

NMI Settlement Fund Actuarial Valuation as of September 30, 2018

### **SECTION III. APPENDICES**

## **Demographic Risks**

**Definition:** The potential that mortality or other demographic experience will be different than expected.

**Identification:** The pension liabilities reported herein have been calculated by assuming that participants will follow patterns of demographic experience (e.g., mortality, withdrawal, disability, retirement, form of payment election, etc.) as described in Appendix B. If actual demographic experience or future demographic assumptions are different from what is assumed to occur in this valuation, future pension liabilities, funding contributions, and funded status may differ significantly from those presented in this valuation.

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